

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 AID-05 CEA-01 CIAE-00 COME-00 EB-07  
EA-07 FRB-03 INR-07 IO-13 NEA-10 NSAE-00 USIA-06  
OPIC-03 SP-02 TRSE-00 LAB-04 EPG-02 SIL-01  
AGRE-00 OMB-01 DODE-00 PM-04 H-01 L-03 NSC-05  
PA-01 PRS-01 SS-15 /115 W  
-----109503 082020Z /75

R 081625Z JUL 77  
FM AMEMBASSY ROME  
TO SECSTATE WASHDC 5771  
INFO AMEMBASSY BONN  
AMEMBASSY BRUSSELS  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USCINCEUR VAIHINGEN, GER  
USDOCOSOUTH FOR INTAF

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USEEC AND USNATO

USOECN, ALSO FOR EMBASSY

E. O. 11652: N/A  
TAGS: ELAB, PINT, IT  
SUBJ: MACARIO AND CARNITI ELECTED TO LEAD ITALY'S CHRISTIAN-  
ORIENTED LABOR CONFEDERATION CISL; RIFT GROWS BETWEEN CISL'S  
LEFT AND RIGHT

REF: ROME 10666

1. SUMMARY. ON JULY 6, CISL'S GENERAL COUNCIL ELECTED LUIGI  
MACARIO SECRETARY GENERAL AND PIERRE CARNITI ASSISTANT SECRETARY  
GENERAL. THE COUNCIL, ELECTED AT CISL'S RECENT CONVENTION  
(REFTEL), ALSO REELECTED THE OTHER FIVE LEFT-CENTER-MAJORITY  
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NATIONAL SECRETARIES, BUT LEFT UNFILLED FOUR SECRETARY SLOTS  
RESERVED FOR CISL'S MODERATE MINORITY, DUE TO MAJORITY-MINORITY  
DISACCORD OVER WHO SHOULD FILL THEM. THE GENERAL COUNCIL WILL  
MEET AGAIN IN OCTOBER TO RESOLVE THE SITUATION, GIVING ANIMOS-  
ITIES TIME TO COOL. MEANWHILE, THE MINORITY AND NATIONAL  
UNIONS SYMPATHIZING WITH IT WILL AVOID PARTICIPATING IN  
CGIL-CISL-UIL NATIONAL AND CATEGORY UNITARY FEDERATION

MEETINGS AND ACTIVITIES. END SUMMARY.

2. THE GENERAL COUNCIL OF ITALY'S DEMO-CHRISTIAN-ORIENTED LABOR CONFEDERATION CISL MET JULY 6 TO ELECT CISL'S SECRETARY GENERAL, ASSISTANT SECGEN AND 9 NATIONAL SECRETARIES FOR THE NEXT FOUR YEARS. IT ELECTED ACTING SECGEN LUIGI MACARIO TO A FULL TERM, (123 VOTES FOR MACARIO, 64 ABSTENTIONS OR BLANK VOTES, 7 VOTES FOR OTHER CANDIDATES AND 18 ABSENT). NATIONAL SECRETARY PIERRE CARNITI, LEADER OF CISL'S LEFT, WAS ELECTED TO REPLACE MACARIO AS ASSISTANT SECRETARY GENERAL (126 VOTES FOR CARNITI, 64 BLANK VOTES, 3 FOR OTHER CANDIDATES, 2 NULL AND 17 ABSENT). NATIONAL SECRETARIES ERALDO CREA, IDOLO MARCONE, ROBERTO ROMEI, MICHELANGELO CIANCAGLINI AND MANLIO SPANDONARO, ALL OF THE LEFT-CENTER MAJORITY, WERE REELECTED. FOUR SECRETARIAT SEATS WERE LEFT VACANT UNTIL THE NEXT GENERAL COUNCIL MEETING IN NOVEMBER, AFTER LENGTHY NEGOTIATIONS FAILED TO PRODUCE AGREEMENT BETWEEN THE MAJORITY AND THE MINORITY ON WHICH MINORITY MEMBERS SHOULD OCCUPY THEO. THE MAJORITY MAY ALSO SEEK TO EXPAND THE SECRETARIAT BY ONE ADDITIONAL MAJORITY MEMBER IN OCTOBER.

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3. THE MINORITY NOMINATED NATIONAL SECRETARIES FRANCO MARINI AND ANGELO FANTONI, PLUS RESEARCH CENTER DIRECTOR PIETRO MERLI-BRANDINI AND CATANZARO, CALABRIA, PROVINCIAL SECRETARY ANTONIO GALATI. THE MAJORITY INSISTED THAT THE MINORITY SHOULD BE REPRESENTED BY LEADERS REPRESENTING ITS STRONG CATEGORY UNIONS, PARTICULARLY THAT CISL AGRICULTURAL WORKERS' UNION (FISBA) SEC GEN PAOLO SARTORI SHOULD LEAVE HIS UNION TO BECOME A CISL NATIONAL SECRETARY. SARTORI REFUSED, AND THE MINORITY REFUSED TO LET THE MAJORITY DICTATE WHOM THE MINORITY WOULD CHOOSE. MEDIATION EFFORTS BY MACARIO AND CARNITI FAILED AND THE MINORITY REJECTED SEVERAL COMPROMISE PROPOSALS (E.G., SUBSTITUTE ANOTHER STRONG CATEGORY UNION LEADER -- ZANIN OF THE TEACHERS -- FOR SARTORI, OR OCCUPY THREE SECRETARYSHIPS NOW AND SETTLE THE FOURTH IN OCTOBER).

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4. KEY MINORITY STRATEGIST MERLI-BRANDINI COMMENTED TO LABATT AND LABOR OFFICER THAT MARINI DEMONSTRATED IMPRESSIVE AND COOL LEADERSHIP CAPABILITY, MAINTAINING THE MINORITY UNITED IN ALM REFUSAL OF MAJORITY DICTATION OF MINORITY CANDIDATES, WHILE AVOIDING EXACERBATING THE SCHISM. HE SAID CARNITI PLAYED AS MODERATING ROLE, UNDERSTANDING AND RESPECTING THE MINORITY POSITION, BUT WAS UNABLE TO BRING THE MORE HOTHEADED OF HIS OWN FOLLOWERS AROUND. HIS COMMENTS ABOUT MACARIO'S INEFFECTIVENESS AND INABILITY TO EXERCISE LEADERSHIP RESEMBLED EMBASSY COMMENTS TO THIS EFFECT IN EARLIER MESSAGES.

5. COMMENT. SARTORI, PROBABLY THE MOST OUTSPOKEN AND EFFECTIVE CHAMPION OF RESPONSIBLE, ANTI-COMMUNIST FREE TRADE UNIONISM IN ITALY, WOULD CLEARLY MAKE A GRAVE ERROR TO SURRENDER HIS POWER BASE IN CHARGE OF CISL'S NOMINALLY-LARGEST AND PROBABLY SECOND-STRONGEST UNION TO BECOME ONE OF SEVERAL CISL NATIONAL SECRETARIES, A ROLE FOR WHICH IS IMPULSIVE OUTSPOKENNESS WOULD SEEM TO MAKE HIM LESS SUITED. THE MINORITY WOULD BE ILL SERVED BY THIS SHIFT, WHICH WOULD WEAKEN ITS MAJOR BASTION, FISBA, AND RISK HAVING FISBA, GRADUALLY UNDERMINED BY THE MAJORITY. HOWEVER, PRESSURES ON SARTORI FROM BOTH MAJORITY AND SOME IN THE MINORITY MAY WELL INCREASE IF HE BECOMES THE SOLE OBSTACLE TO RECONCILIATION, ON THE OTHER HAND, MAJORITY INSISTENCE ON FORCING THE MINORITY TO SHIFT ONE OF THEIR MAJOR CATEGORY UNION LEADERS TO THE SECRETARIAT COULD WELL LEAD TO AN OPEN SPLIT IN CISL NEXT FALL. HOWEVER, NEITHER SIDE WANTS A SPLIT, AND CARNITI MAY WELL BE ABLE TO BRING HIS TROOPS INTO LINE BEFORE OCTOBER AND CONVINCE THEM TO LET THE MINORITY CHOOSE ITS OWN NATIONAL SECRETARIES IN RETURN FOR THE CREATION OF AN ADDITIONAL NATIONAL SECRETARY POSITION TO BE FILLED FROM

CISL'S ULTRA-LEFT.GARDNER  
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## Message Attributes

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**Review Markings:**  
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